# Chapter 807

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1 AN ACT 2 relating to public school accountability. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 3 4 SECTION 1. Section 11.252(a), Education Code, is amended to read as follows: 5 6 (a) Each school district shall have a district improvement plan that is developed, evaluated, and revised annually, 7 8 accordance with district policy, by the superintendent with the assistance of the district-level committee established under 9 10 Section 11.251. The purpose of the district improvement plan is to 11 guide district and campus staff in the improvement of student 12 performance for all student groups in order to attain state standards in respect to the achievement indicators adopted under 13 14 Section 39.053(c) [ $\frac{\text{Sections}}{39.053(c)(1)-(4)}$ ]. The district 15 improvement plan must include provisions for:

- 16 comprehensive needs assessment (1)a addressing 17 district student performance on the achievement indicators, and 18 other appropriate measures of performance, that are disaggregated 19 by all student groups served by the district, including categories of ethnicity, socioeconomic status, sex, and populations served by 20 21 special programs, including students in special education programs under Subchapter A, Chapter 29; 22
- (2) measurable district performance objectives for 24 all appropriate achievement indicators for all student

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- 1 populations, including students in special education programs
- 2 under Subchapter A, Chapter 29, and other measures of student
- 3 performance that may be identified through the comprehensive needs
- 4 assessment;
- 5 (3) strategies for improvement of student performance
- 6 that include:
- 7 (A) instructional methods for addressing the
- 8 needs of student groups not achieving their full potential;
- 9 (B) methods for addressing the needs of students
- 10 for special programs, including:
- 11 (i) suicide prevention programs, in
- 12 accordance with Subchapter O-1, Chapter 161, Health and Safety
- 13 Code, which includes a parental or guardian notification procedure;
- 14 (ii) conflict resolution programs;
- 15 (iii) violence prevention programs; and
- 16 (iv) dyslexia treatment programs;
- 17 (C) dropout reduction;
- 18 (D) integration of technology in instructional
- 19 and administrative programs;
- 21 (F) staff development for professional staff of
- 22 the district;
- 23 (G) career education to assist students in
- 24 developing the knowledge, skills, and competencies necessary for a
- 25 broad range of career opportunities; and
- 26 (H) accelerated education;
- 27 (4) strategies for providing to middle school, junior

- 1 high school, and high school students, those students' teachers and
- 2 school counselors, and those students' parents information about:
- 3 (A) higher education admissions and financial
- 4 aid opportunities;
- 5 (B) the TEXAS grant program and the Teach for
- 6 Texas grant program established under Chapter 56;
- 7 (C) the need for students to make informed
- 8 curriculum choices to be prepared for success beyond high school;
- 9 and
- 10 (D) sources of information on higher education
- 11 admissions and financial aid;
- 12 (5) resources needed to implement identified
- 13 strategies;
- 14 (6) staff responsible for ensuring the accomplishment
- 15 of each strategy;
- 16 (7) timelines for ongoing monitoring of the
- 17 implementation of each improvement strategy;
- 18 (8) formative evaluation criteria for determining
- 19 periodically whether strategies are resulting in intended
- 20 improvement of student performance; and
- 21 (9) the policy under Section 38.0041 addressing sexual
- 22 abuse and other maltreatment of children.
- SECTION 2. Section 11.253(c), Education Code, is amended to
- 24 read as follows:
- (c) Each school year, the principal of each school campus,
- 26 with the assistance of the campus-level committee, shall develop,
- 27 review, and revise the campus improvement plan for the purpose of

- 1 improving student performance for all student populations,
- 2 including students in special education programs under Subchapter
- 3 A, Chapter 29, with respect to the achievement indicators adopted
- 4 under Section 39.053(c) [Sections 39.053(c)(1)-(4)] and any other
- 5 appropriate performance measures for special needs populations.
- 6 SECTION 3. Section 12.1013(c), Education Code, is amended
- 7 to read as follows:
- 8 (c) The report must include the performance of each public
- 9 school in each class described by Subsection (b) as measured by the
- 10 achievement indicators adopted under <u>Section 39.053(c)</u> [<del>Sections</del>
- 11  $\frac{39.053(c)(1)-(4)}{1}$  and student attrition rates.
- 12 SECTION 4. Section 29.062(a), Education Code, is amended to
- 13 read as follows:
- 14 (a) The legislature recognizes that compliance with this
- 15 subchapter is an imperative public necessity. Therefore, in
- 16 accordance with the policy of the state, the agency shall evaluate
- 17 the effectiveness of programs under this subchapter based on the
- 18 achievement indicators adopted under <u>Section 39.053(c)</u> [<del>Sections</del>
- 19  $\frac{39.053(c)(1)-(4)}{1}$ , including the results of assessment
- 20 instruments. The agency may combine evaluations under this section
- 21 with federal accountability measures concerning students of
- 22 limited English proficiency.
- SECTION 5. Section 29.202(a), Education Code, is amended to
- 24 read as follows:
- 25 (a) A student is eligible to receive a public education
- 26 grant or to attend another public school in the district in which
- 27 the student resides under this subchapter if the student is

- 1 assigned to attend a public school campus assigned an unacceptable
- 2 performance rating that is made publicly available under Section
- 3 39.054 for:
- 4 (1) the student achievement domain under Section
- 5 39.053(c)(1) [at-which 50 percent or more of the students did not
- 6 perform satisfactorily on an assessment instrument administered
- 7 under Section 39.023(a) or (c) in any two of the preceding three
- 8 years]; and [or]
- 9 (2) the school progress domain under Section
- 10 39.053(c)(2) [that, at any time in the preceding three years,
- 11 failed to satisfy any standard under Section-39.054(e)].
- SECTION 6. Chapter 39, Education Code, is amended by adding
- 13 Subchapter A to read as follows:
- 14 <u>SUBCHAPTER A. GENERAL PROVISIONS</u>
- Sec. 39.001. RULES. (a) The commissioner shall adopt rules
- 16 <u>as necessary to administer this chapter.</u>
- (b) In adopting a rule under this chapter, the commissioner
- 18 shall solicit input statewide from persons who would likely be
- 19 affected by the proposed rule, including school district boards of
- 20 trustees, administrators and teachers employed by school
- 21 districts, parents of students enrolled in school districts, and
- 22 <u>other interested stakeholders.</u>
- Sec. 39.002. ADVISORY COMMITTEE. An advisory committee
- 24 appointed under this chapter is not subject to Chapter 2110,
- 25 Government Code.
- SECTION 7. Section 39.052(b), Education Code, is amended to
- 27 read as follows:

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- 1 (b) In determining the accreditation status of a school
- 2 district, the commissioner:
- 3 (1) shall evaluate and consider:
- 4 (A) performance on achievement indicators
- 5 described by Section 39.053 [39.053(c)]; and
- 6 (B) performance under the financial
- 7 accountability rating system developed under Subchapter D; and
- 8 (2) may evaluate and consider:
- 9 (A) the district's compliance with statutory
- 10 requirements and requirements imposed by rule of the commissioner
- 11 or State Board of Education under specific statutory authority that
- 12 relate to:
- (i) reporting data through the Public
- 14 Education Information Management System (PEIMS) or other reports
- 15 required by state or federal law or court order;
- 16 (ii) the high school graduation
- 17 requirements under Section 28.025; or
- 18 (iii) an item listed under Sections
- 19 7.056(e)(3)(C)-(I) that applies to the district;
- 20 (B) the effectiveness of the district's programs
- 21 for special populations; and
- (C) the effectiveness of the district's career
- 23 and technology program.
- SECTION 8. Section 39.053, Education Code, is amended by
- 25 amending Subsections (a), (a-1), (b), (c), (d-1), (f), (g), (g-1),
- 26 (g-2), and (i) and adding Subsections (c-3) and (e) to read as
- 27 follows:

- 1 (a) The commissioner shall adopt a set of indicators of the
- 2 quality of learning and achievement, including the indicators under
- 3 <u>Subsection (c)</u>. The commissioner periodically [biennially] shall
- 4 review the indicators for the consideration of appropriate
- 5 revisions.
- 6 (a-1) The indicators adopted by the commissioner under
- 7 Subsection (a)[ r including the indicators identified under
- 8 Subsection (c), must measure and evaluate school districts and
- 9 campuses with respect to:
- 10 (1) improving student preparedness for success in:
- 11 (A) subsequent grade levels; and
- 12 (B) entering the workforce, the military, or
- 13 postsecondary education;
- 14 (2) reducing, with the goal of eliminating, student
- 15 academic achievement differentials among students from different
- 16 racial and ethnic groups and socioeconomic backgrounds; and
- 17 (3) informing parents and the community regarding
- 18 campus and district performance [in the domains described by
- 19 Subsection (c) and, for the domain described by Subsection (c) (5),
- 20 in accordance with local priorities and preferences].
- 21 (b) Performance on the achievement indicators adopted under
- 22 Subsection (c) [Subsections (c)(1)-(4)] shall be compared to
- 23 state-established standards. The indicators must be based on
- 24 information that is disaggregated by race, ethnicity, and
- 25 socioeconomic status.
- 26 (c) School districts and campuses must be evaluated based on
- 27 <u>three</u> [five] domains of indicators of achievement adopted under

- 1 this section that include:
- 2 (1) in the <u>student achievement</u> [first] domain,
- 3 indicators of student achievement that must include [the results
- 4 <del>of</del>]:
- 5 (A) for evaluating the performance of districts
- 6 and campuses generally:
- 7 (i) an indicator that accounts for the
- 8 results of assessment instruments required under Sections
- 9 39.023(a), (c), and (l), as applicable for the district and campus,
- 10 including the results of assessment instruments required for
- 11 graduation retaken by a student, aggregated across grade levels by
- 12 subject area, including:
- (a) (i) for the performance
- 14 standard determined by the commissioner under Section 39.0241(a),
- 15 the percentage of students who performed satisfactorily on the
- 16 assessment instruments, aggregated across grade levels by subject
- 17 area; and
- 18 <u>(b)</u> [<del>(ii)</del>] for the college readiness
- 19 performance standard as determined under Section 39.0241, the
- 20 percentage of students who performed satisfactorily on the
- 21 assessment instruments, aggregated across grade levels by subject
- 22 area; and
- 23 <u>(ii)</u> [<del>(B)</del>] an indicator that accounts for
- 24 the results of assessment instruments required under Section
- 25 39.023(b), as applicable for the district and campus, [aggregated
- 26 across grade-levels by subject area, including the percentage of
- 27 students who performed satisfactorily on the assessment

instruments, as determined by the performance standard adopted by 1 2 the agency, aggregated across grade levels by subject area; and 3 (B) for evaluating the performance of high school campuses and districts that include high school campuses, 4 5 indicators that account for: 6 (i) students who satisfy the Texas Success 7 Initiative (TSI) college readiness benchmarks prescribed by the Texas Higher Education Coordinating Board under Section 51.3062(f) 8 9 on an assessment instrument in reading or mathematics designated by 10 the Texas Higher Education Coordinating Board under Section 51.3062(c); 11 12 (ii) students who satisfy relevant performance standards on advanced placement tests or similar 13 14 assessments; 15 (iii) students who earn dual course credits 16 in the dual credit courses; 17 (iv) students who enlist in the armed 18 forces of the United States; 19 (v) students who earn industry 20 certifications; 21 (vi) students admitted into postsecondary 22 industry certification programs that require as a prerequisite for 23 entrance successful performance at the secondary level; 24 (vii) students whose successful completion

of a course or courses under Section 28.014 indicates the student's

preparation to enroll and succeed, without remediation, in an

entry-level general education course for a baccalaureate degree or

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1
   associate degree;
2
                         (viii) students who successfully met
 3
   standards on a composite of indicators that through research
   indicates the student's preparation to enroll and succeed, without
4
5
   remediation, in an entry-level general education course for a
   baccalaureate degree or associate degree;
6
7
                        (ix) high school graduation rates, computed
8
   in accordance with standards and definitions adopted in compliance
9
   with the Every Student Succeeds Act (20 U.S.C. Section 6301 et seq.)
   subject to the exclusions provided by Subsections (g), (g-1),
10
11
   (g-2), and (g-3);
12
                        (x) students who successfully completed an
   OnRamps dual enrollment course; and
13
14
                        (xi) students
                                        who are awarded
                                                                an
15
   associate's degree;
16
                   in the school progress [second] domain, indicators
   for effectiveness in promoting student learning, which must
17
18
   include:
19
                    (A)
                        for assessment
                                           instruments, including
20
   assessment instruments under Subdivisions (1)(A)(i) and (ii)
21
   [under-Subdivision (1)(A):
22
                         (i) for the performance standard
23
   determined by the commissioner under Section 39.0241(a)], the
24
   percentage of students who met the standard for
                                                           [annual]
25
   improvement [on the assessment instruments], as determined by the
26
   commissioner [by rule or by the method for measuring annual
27
   improvement under Section 39.034, aggregated across grade levels by
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subject area; and
1
2
                         [(ii) for the college readiness performance
3
   standard as determined under Section 39.0241, the percentage of
   students who met the standard for annual improvement on the
5
   assessment instruments, as determined by the commissioner by rule
   or by the method for measuring annual improvement under Section
   39.034, aggregated across grade levels by subject area]; and
8
                         for evaluating relative performance, the
   performance of districts and campuses compared to similar districts
9
10
   or campuses [for assessment instruments under Subdivision (1)(B),
   the percentage of students who met the standard for annual
11
   improvement on the assessment instruments, as determined by the
12
   commissioner by rule or by the method for measuring annual
13
14
   improvement under Section 39.034, aggregated across grade levels by
   subject area;
15
16
               [(3) in the third domain, the student academic
   achievement differentials among students from different racial and
17
18
   ethnic groups and socioeconomic backgrounds;
19
               (4) in the fourth domain:
20
                    [(A) for evaluating the performance of high
21
   school campuses and districts that include high school campuses:
22
                         [(i)-dropout rates, including dropout rates
23
   and district completion rates for grade levels 9 through 12,
24
   computed in accordance with standards and definitions adopted by
25
   the National Center for Education Statistics of the United States
26
   Department of Education,
27
                         [(ii) high—school—graduation—
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computed in accordance with standards and definitions adopted in
1
   compliance with the No Child Left Behind Act of 2001 (20 U.S.C.
2
   Section 6301 et seq.),
3
4
                         [(iii) - the percentage of students - who
5
   successfully completed the curriculum requirements for the
   distinguished level of achievement under the foundation high school
   program;
8
                         [(iv) the percentage of students who
   successfully completed the curriculum requirements for an
10
   endorsement under Section 28.025(c-1);
11
                         [(v) the percentage of students who
   completed a coherent sequence of career and technical courses;
12
13
                         [(vi) the percentage of students who
14
   satisfy the Texas Success Initiative (TSI) college readiness
15
   benchmarks prescribed by the Texas Higher Education Coordinating
   Board under Section 51.3062(f) on an assessment instrument in
16.
   reading, writing, or mathematics designated by the Texas Higher
17
18
   Education Coordinating Board under Section 51.3062(c);
19
                         [(vii) the percentage of students who earn
20
   at least 12 hours of postsecondary credit required for the
   foundation high school program under Section 28.025 or to earn an
21
22
   endorsement under Section 28.025(c-1);
23
                         [(viii) the percentage of students who have
24
   completed an advanced placement course;
25
                         [(ix) the percentage of students who enlist
   in the armed forces of the United States; and
26
27
                         [(x) the percentage of students who earn an
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industry certification;
 1
 2
                    [(B) for evaluating the performance of middle and
 3
   junior high-school and elementary school campuses and districts
   that include those campuses:
5
                          (i) student-attendance; and
6
                          [(ii) for middle and junior high school
7
   campuses:
8
                               [(a) dropout rates, computed in the
9
   manner described by Paragraph (A)(i); and
10
                               (b) the percentage of students in
11
   grades seven and eight who receive instruction in preparing for
12
   high school, college, and a career that includes information
13
   regarding the creation of a high school personal graduation plan
14
   under Section 28.02121, the distinguished level of achievement
15
   described by Section 28.025(b-15), each endorsement described by
16
   Section 28.025(c-1), college readiness standards, and potential
17
   career choices and the education needed to enter those careers; and
                    [(C) any additional indicators of student
18
   achievement - not - associated - with - performance on standardized
19
20
   assessment instruments determined appropriate for consideration-by
21
   the commissioner in consultation with educators, parents, business
22
   and industry representatives, and employers]; and
23
               (3) [(5)] in the closing the gaps [fifth] domain, the
24
   use of disaggregated data to demonstrate the differentials among
   students from different racial and ethnic groups, socioeconomic
25
26
   backgrounds, and other factors, including:
27
                    (A) students formerly receiving
                                                             special
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# 1 education services;

- 2 (B) students continuously enrolled; and
- 3 (C) students who are mobile [three programs or
- 4 specific categories of performance related to community and student
- 5 engagement locally selected and evaluated as provided by Section
- 6 39.0546].
- 7 (c-3) Any standard for improvement determined by the
- 8 commissioner as described by Subsection (c)(2)(A) must allow for
- 9 appropriately crediting a student for growth if the student
- 10 performs at the highest achievement standard in the previous and
- 11 current school year.
- 12 (d-1) In aggregating results of assessment instruments
- 13 across grade levels by subject in accordance with Subsection
- 14 (c)(1)(A)(i) [Subsection (c)(1)], the performance of a student
- 15 enrolled below the high school level on an assessment instrument
- 16 required under Section 39.023(c) is included with results relating
- 17 to other students enrolled at the same grade level.
- (e) For purposes of Subsection (c)(3)(A), a student
- 19 formerly receiving special education services means a student whose
- 20 enrollment information:
- 21 (1) for the preceding school year, as reported through
- 22 the Public Education Information Management System (PEIMS),
- 23 indicates the student was enrolled at the campus and was
- 24 participating in a special education program; and
- 25 (2) for the current school year, as reported through
- 26 the Public Education Information Management System (PEIMS) and as
- 27 reported on assessment instruments administered to the student

- 1 under Section 39.023, indicates the student is enrolled at the
  2 campus and is not participating in a special education program.
- 3 (f) Annually, the commissioner shall define the state
- 4 standard for the current school year for each achievement indicator
- 5 adopted under this section. In consultation with educators,
- 6 parents, and business and industry representatives, as necessary,
- 7 the commissioner shall establish and modify standards to
- 8 continuously improve student performance to achieve the goals of
- 9 eliminating achievement gaps based on race, ethnicity, and
- 10 socioeconomic status and to ensure this state is a national leader
- 11 in preparing students for postsecondary success [described by
- 12 Subsections (c)(1)-(4) and shall project the state standards for
- 13 each indicator for the following two school years. The
- 14 commissioner shall periodically raise the state standards for the
- 15 college readiness achievement indicator described by Subsection
- 16 (c)(1)(A)(ii) for accreditation as necessary to reach the goals of
- 17 achieving, by not later than the 2019-2020 school year:
- 18 [(1) student performance in this state, disaggregated
- 19 by race, ethnicity, and socioeconomic status, that ranks nationally
- 20 in the top 10 states in terms of college readiness; and
- 21 [<del>(2) student performance with no significant</del>
- 22 achievement gaps by race, ethnicity, and socioeconomic status].
- 23 (g) In computing [defining the required state standard for
- 24 the] dropout and completion rates such as high school graduation
- 25 rates under Subsection (c)(1)(B)(ix) [rate indicator described-by
- 26 Subsections (c)(4)(A)(i) and (B)(ii)(a)], the commissioner may not
- 27 consider as a dropout a student whose failure to attend school

- 1 results from:
- 2 (1) the student's expulsion under Section 37.007; and
- 3 (2) as applicable:
- 4 (A) adjudication as having engaged in delinquent
- 5 conduct or conduct indicating a need for supervision, as defined by
- 6 Section 51.03, Family Code; or
- 7 (B) conviction of and sentencing for an offense
- 8 under the Penal Code.
- 9 (g-1) In computing dropout and completion rates <u>such as high</u>
- 10 <u>school</u> <u>graduation</u> <u>rates</u> under <u>Subsection</u> (c)(1)(B)(ix)
- 11 [Subsections (c)(4)( $\Lambda$ )(i) and (B)(ii)(a)], the commissioner shall
- 12 exclude:
- 13 (1) students who are ordered by a court to attend a
- 14 high school equivalency certificate program but who have not yet
- 15 earned a high school equivalency certificate;
- 16 (2) students who were previously reported to the state
- 17 as dropouts, including a student who is reported as a dropout,
- 18 reenrolls, and drops out again, regardless of the number of times of
- 19 reenrollment and dropping out;
- 20 (3) students in attendance who are not in membership
- 21 for purposes of average daily attendance;
- 22 (4) students whose initial enrollment in a school in
- 23 the United States in grades 7 through 12 was as an unschooled asylee
- 24 [refugees] or refugee [asylees] as defined by Section 39.027(a-1);
- 25 (5) students who are in the district exclusively as a
- 26 function of having been detained at a county detention facility but
- 27 are otherwise not students of the district in which the facility is

- 1 located; and
- 2 (6) students who are incarcerated in state jails and
- 3 federal penitentiaries as adults and as persons certified to stand
- 4 trial as adults.
- 5 (g-2) In computing completion rates such as high school
- 6 graduation rates under Subsection (c)(1)(B)(ix)  $[\frac{(c)(2)}{2}]$ , the
- 7 commissioner shall exclude students who:
- 8 (1) are at least 18 years of age as of September 1 of
- 9 the school year as reported for the fall semester Public Education
- 10 Information Management System (PEIMS) submission and have
- 11 satisfied the credit requirements for high school graduation;
- 12 (2) have not completed their individualized education
- 13 program under 19 T.A.C. Section 89.1070(b)(2) and the Individuals
- 14 with Disabilities Education Act (20 U.S.C. Section 1400 et seq.);
- 15 and
- 16 (3) are enrolled and receiving individualized
- 17 education program services.
- 18 (i) Each school district shall submit the data required for
- 19 the indicators adopted under this section to the [The] commissioner
- 20 [by rule shall adopt accountability measures to be used in
- 21 assessing the progress of students who have failed to perform
- 22 satisfactorily as determined by the commissioner under Section
- 23 39.0241(a) or under the college readiness standard as determined
- 24 under Section 39.0241 in the preceding school year on an assessment
- 25 instrument required under Section 39.023(a), (c), or (1)].
- SECTION 9. Subchapter C, Chapter 39, Education Code, is
- 27 amended by adding Section 39.0533 to read as follows:

- 1 Sec. 39.0533. EXTRACURRICULAR AND COCURRICULAR STUDENT
- 2 ACTIVITY INDICATOR. (a) The commissioner shall study the
- 3 feasibility of incorporating for evaluating school district and
- 4 campus performance under this subchapter an indicator that accounts
- 5 for extracurricular and cocurricular student activity. If the
- 6 commissioner determines that an extracurricular and cocurricular
- 7 student activity indicator is appropriate, the commissioner may
- 8 adopt the indicator.
- 9 (b) To determine the feasibility of adopting an indicator
- 10 under this section, the commissioner may require a school district
- 11 or campus to report requested information relating to
- 12 <u>extracurricular</u> and cocurricular student activity.
- (c) The commissioner may establish an advisory committee to
- 14 assist in determining the feasibility of incorporating an
- 15 extracurricular and cocurricular student activity indicator for
- 16 evaluating school district and campus performance.
- 17 (d) Not later than December 1, 2022, the commissioner shall
- 18 report to the legislature on the feasibility of incorporating an
- 19 extracurricular and cocurricular student activity indicator,
- 20 unless the commissioner adopts an indicator under this section
- 21 before that date.
- (e) This section expires September 1, 2023.
- 23 SECTION 10. Sections 39.054(a), (a-1), (a-2), (a-3), and
- 24 (e), Education Code, as effective on September 1, 2017, are amended
- 25 to read as follows:
- 26 (a) The commissioner shall adopt rules to evaluate school
- 27 district and campus performance and assign each district and campus

- an overall performance rating of A, B, C, D, or F. In addition to the 1 2 overall performance rating, the commissioner shall assign each 3 district and campus a separate domain performance rating of A, B, C, D, or F for each domain under <u>Section 39.053(c)</u> [Sections 4 5 39.053(c)(1)-(4)]. An overall or domain performance rating of A 6 reflects exemplary performance. An overall or domain performance 7 rating of B reflects recognized performance. An overall or domain performance rating of C reflects acceptable performance. 8 9 overall or domain performance rating of D reflects performance that needs improvement. An overall or domain performance rating of [or] 10 11 F reflects unacceptable performance. A district may not receive an 12 overall or domain performance rating of A if the district includes 13 any campus with a corresponding overall or domain performance 14 rating of D or F. If a school district has been approved under 15 Section 39.0544 to assign campus performance ratings and the 16 commissioner has not assigned a campus an overall performance 17 rating of D or F, the commissioner shall assign the campus an 18 overall performance rating based on the school district assigned 19 performance rating under Section 39.0544. A reference in law to an 20 acceptable rating or acceptable performance includes an overall or 21 domain performance rating of A, B, [ox] C, or D or performance that 22 is exemplary, recognized, or acceptable performance or performance 23 that needs improvement.
- 24 (a-1) For purposes of assigning an overall performance
  25 rating for a district or campus under Subsection (a) the
- 25 rating for a district or campus under Subsection (a), the
- 26 commissioner shall:
- 27 (1) consider either the district's or campus's

performance rating under the student achievement domain under 1 2 Section 39.053(c)(1) or the school progress domain under Section 39.053(c)(2), whichever performance rating is higher, unless the 3 district or campus received a performance rating of F in either 4 domain, in which case the district or campus may not be assigned a 5 performance rating higher than a B for the composite for the two 7 domains; and 8 (2) attribute not less than 30 percent of the 9 performance rating to the closing the gaps domain under Section 39.053(c)(3) [an overall performance rating under Subsection (a), 10 11 the commissioner shall attribute: 12 [(1) 55 percent of the performance evaluation to the 13 achievement indicators for the first, second, and third domains under Sections 39.053(c)(-1)-(3); 14 [(2) for middle and junior high school and elementary 15 16 campuses and districts that include only those campuses, 35 percent of the performance evaluation to the applicable achievement 17 18 indicators for the fourth domain under Section 39.053(c)(4); 19 [(3) for high school campuses and districts that 20 include those campuses: 21 [(A) 10 percent of the performance-evaluation to 22 the high school graduation rate achievement indicator described by 23 Section 39.053(c)(4)(A)(ii); and 24 [(B) 25 percent to the remaining applicable

achievement indicators for the fourth domain under Section

[(4) 10 percent of the performance evaluation to

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39.053(c)(4); and

- 1 locally selected and evaluated achievement indicators provided for
- 2 under the fifth domain under Section 39.053(c)(5)].
- 3 (a-2) The commissioner by rule may [shall] adopt procedures
- 4 to ensure that a repeated performance rating of D or F or
- 5 unacceptable in one domain, particularly performance that is not
- 6 significantly improving, is reflected in the overall performance
- 7 rating of a district or campus <u>under this section or a campus under</u>
- 8 Section 39.0544 and is not compensated for by a performance rating
- 9 of A, B, or C in another domain.
- 10 (a-3) Not later than August 15 of each year, the performance
- 11 ratings of each district and campus shall be made publicly
- 12 available as provided by rules adopted under this section. [If a
- 13 district or campus received an overall or domain performance rating
- 14 of D or F for the preceding school year, the commissioner shall
- 15 notify the district of a subsequent such designation on or before
- 16 <del>June 15.</del>]
- (e) Each annual performance review under this section shall
- 18 include an analysis of the achievement indicators adopted under
- 19 Section 39.053, including Subsection (c) of that section, [Sections
- $20 \frac{39.053(c)(1)-(4)}{1}$  to determine school district and campus
- 21 performance in relation to standards established for each
- 22 indicator.
- SECTION 11. Section 39.054, Education Code, is amended by
- 24 adding Subsections (a-4) and (b) to read as follows:
- 25 <u>(a-4) For performance ratings issued in August 2018 for the</u>
- 26 2017-2018 school year for campus performance, the commissioner
- 27 shall issue only a rating of improvement required or met standard,

- 1 as applicable, to a campus. This subsection expires January 1,
- 2 2019.
- 3 (b) For purposes of assigning school districts and campuses
- 4 an overall and a domain performance rating under Subsection (a),
- 5 the commissioner shall ensure that the method used to evaluate
- 6 performance is implemented in a manner that provides the
- 7 mathematical possibility that all districts and campuses receive an
- 8 A rating.
- 9 SECTION 12. Section 39.054(f), Education Code, as effective
- 10 September 1, 2017, is transferred to Section\_39.053, Education
- 11 Code, redesignated as Section 39.053(g-3), Education Code, and
- 12 amended to read as follows:
- 13 (g-3) [(f)] In the computation of dropout and completion
- 14 rates such as high school graduation rates under Subsection
- 15  $\underline{(c)(1)(B)(ix)}$  [Sections 39.053(c)(4)( $\Lambda$ )(i) and (B)(ii)(a)], a
- 16 student who is released from a juvenile pre-adjudication secure
- 17 detention facility or juvenile post-adjudication secure
- 18 correctional facility and fails to enroll in school or a student who
- 19 leaves a residential treatment center after receiving treatment for
- 20 fewer than 85 days and fails to enroll in school may not be
- 21 considered to have dropped out from the school district or campus
- 22 serving the facility or center unless that district or campus is the
- 23 one to which the student is regularly assigned. The agency may not
- 24 limit an appeal relating to dropout computations under this
- 25 subsection.
- 26 SECTION 13. Subchapter C, Chapter 39, Education Code, is
- 27 amended by adding Section 39.0541 to read as follows:

- 1 Sec. 39.0541. ADOPTION OF INDICATORS AND STANDARDS. The
- 2 commissioner may adopt indicators and standards under this
- 3 subchapter at any time during a school year before the evaluation of
- 4 <u>a school district</u> or campus.
- 5 SECTION 14. Subchapter C, Chapter 39, Education Code, is
- 6 amended by adding Sections 39.0542 and 39.0544 to read as follows:
- 7 Sec. 39.0542. EXPLANATORY MATERIALS FOR ACCOUNTABILITY
- 8 RATING SYSTEM. (a) Each school year, the commissioner shall
- 9 provide each school district a document in a simple, accessible
- 10 format that explains the accountability performance measures,
- 11 methods, and procedures that will be applied for that school year in
- 12 assigning each school district and campus a performance rating
- 13 under Section 39.054.
- 14 (b) The document provided under Subsection (a) must be
- 15 provided in a format that a school district is able to easily
- 16 distribute to parents of students enrolled in the district and
- 17 <u>other interested members of the public.</u>
- 18 (c) The commissioner, in collaboration with interested
- 19 stakeholders, shall develop standardized language for each domain
- 20 that does not exceed 250 words and that clearly describes the annual
- 21 status of a district and campus relating to district and campus
- 22 performance on the indicators used for that domain to determine the
- 23 letter performance rating assigned to a district and campus.
- Sec. 39.0544. LOCAL ACCOUNTABILITY SYSTEM. (a) The
- 25 commissioner shall adopt rules regarding the assignment of campus
- 26 performance ratings by school districts and open-enrollment
- 27 charter schools. The rules:

1	(1) must require a district or school, in assigning an
2	overall performance rating for a campus, to incorporate:
3	(A) domain performance ratings assigned by the
4	commissioner under Section 39.054; and
5	(B) performance ratings based on locally
6	developed domains or sets of accountability measures;
7	(2) may permit a district or school to assign weights
8	to each domain or set of accountability measures described in
9	Subdivision (1), as determined by the district or school, provided
10	that the domains specified in Subdivision (1)(A) must in the
11	aggregate account for at least 50 percent of the overall
12	<pre>performance rating;</pre>
13	(3) must require that each locally developed domain or
14	<pre>set of accountability measures:</pre>
15	(A) contains levels of performance that allow for
16	differentiation, with assigned standards for achieving the
17	differentiated levels;
18	(B) provides for the assignment of a letter grade
19	of A, B, C, D, or F; and
20	(C) meets standards for reliability and
21	validity;
22	(4) must require that calculations for overall
23	performance ratings and each locally developed domain or set of
24	accountability measures be capable of being audited by a third
25	party;
26	(5) must require that a district or school produce a
27	campus score card that may be displayed on the agency's website; and

- 1 (6) must require that a district or school develop and
- 2 make available to the public an explanation of the methodology used
- 3 to assign performance ratings under this section.
- 4 (b) The commissioner shall develop a process to approve a
- 5 request by a school district or open-enrollment charter school to
- 6 assign campus performance ratings in accordance with this section.
- 7 Under that process, a district or school must obtain approval of a
- 8 local accountability plan submitted by the district or school to
- 9 the agency. A plan may be approved only if:
- 10 (1) after review, the agency determines the plan meets
- 11 the minimum requirements under this section and agency rule;
- 12 (2) at the commissioner's discretion, an audit
- 13 conducted by the agency verifies the calculations included in the
- 14 plan; and
- (3) subject to Subsection (d), a review panel
- 16 appointed under Subsection (c) approves the plan.
- 17 (c) The commissioner shall appoint a review panel for
- 18 purposes of Subsection (b)(3) that includes a majority of members
- 19 who are superintendents or members of the board of trustees or
- 20 governing body of school districts or open-enrollment charter
- 21 schools with approved local accountability plans.
- 22 (d) The requirement under Subsection (b)(3) applies only
- 23 after performance ratings are issued in August 2019 and only if at
- 24 least 10 school districts or open-enrollment charter schools have
- 25 <u>obtained approval of locally developed accountability plans.</u>
- 26 (e) A school district or open-enrollment charter school
- 27 authorized under this section to assign campus performance ratings

- 1 shall evaluate the performance of each campus as provided by this
- 2 section and assign each campus a performance rating of A, B, C, D,
- 3 or F for overall performance and for each locally developed domain
- 4 or set of accountability measures. Not later than a date
- 5 established by the commissioner, the district or school shall:
- 6 (1) report the performance ratings to the agency; and
- 7 (2) make the performance ratings available to the
- 8 public as provided by commissioner rule.
- 9 SECTION 15. Sections 39.0548(b), (c), and (d), Education
- 10 Code, are amended to read as follows:
- 11 (b) Notwithstanding Section 39.053(c)(1)(B)(ix)
- 12 [39.053(c)(4)(h)(i)], the commissioner shall use the alternative
- 13 completion rate under this subsection to determine the graduation
- 14 [dropout] rate indicator under Section 39.053(c)(1)(B)(ix)
- 15  $\left[\frac{39.053(c)(4)(h)(i)}{1}\right]$  for a dropout recovery school. The
- 16 alternative completion rate shall be the ratio of the total number
- 17 of students who graduate, continue attending school into the next
- 18 academic year, or receive a high school equivalency certificate to
- 19 the total number of students in the longitudinal cohort of
- 20 students.
- (c) Notwithstanding Section 39.053(c)(1)(B)(ix)
- [39.053(c)(4)(h)(i)], in determining the performance rating under
- 23 Section 39.054 of a dropout recovery school, the commissioner shall
- 24 include any student described by Section 39.053(g-1) who graduates
- 25 or receives a high school equivalency certificate.
- 26 (d) Notwithstanding Section 39.053(c), for purposes of
- 27 evaluating a dropout recovery school under the accountability

- 1 procedures adopted by the commissioner to determine the performance
- 2 rating of the school under Section 39.054\_[+
- 3  $\left[\frac{(1)}{(1)}\right]$  only the best result from the primary
- 4 administration or any retake of an assessment instrument
- 5 administered to a student in the school year evaluated may be
- 6 considered[+ and
- 7 [(2) only a student enrolled continuously for at least
- 8 90 days during the school year evaluated may be considered].
- 9 SECTION 16. Section 39.055, Education Code, is amended to
- 10 read as follows:
- 11 Sec. 39.055. STUDENT ORDERED BY A JUVENILE COURT OR STUDENT
- 12 IN RESIDENTIAL FACILITY NOT CONSIDERED FOR ACCOUNTABILITY
- 13 PURPOSES. Notwithstanding any other provision of this code except
- 14 to the extent otherwise provided under Section 39.053(g-3)
- 15  $\left[\frac{39.054(f)}{f}\right]$ , for purposes of determining the performance of a
- 16 school district, campus, or open-enrollment charter school under
- 17 this chapter, a student ordered by a juvenile court into a
- 18 residential program or facility operated by or under contract with
- 19 the Texas Juvenile Justice Department, a juvenile board, or any
- 20 other governmental entity or any student who is receiving treatment
- 21 in a residential facility is not considered to be a student of the
- 22 school district in which the program or facility is physically
- 23 located or of an open-enrollment charter school, as
- 24 applicable. The performance of such a student on an assessment
- 25 instrument or other achievement indicator adopted under Section
- 26 39.053 or reporting indicator adopted under Section 39.301 shall be
- 27 determined, reported, and considered separately from the

- 1 performance of students attending a school of the district in which
- 2 the program or facility is physically located or an open-enrollment
- 3 charter school, as applicable.
- 4 SECTION 17. Subchapter E, Chapter 39, Education Code, is
- 5 amended by adding Section 39.101 to read as follows:
- 6 Sec. 39.101. NEEDS IMPROVEMENT RATING. (a)
- 7 Notwithstanding any other law, if a school district or campus is
- 8 <u>assigned an overall or domain performance rating of D:</u>
- 9 (1) the commissioner shall order the district or
- 10 campus to develop and implement a targeted improvement plan
- 11 approved by the board of trustees of the district; and
- 12 (2) the interventions and sanctions provided by this
- 13 <u>subchapter based on failure to satisfy performance standards under</u>
- 14 Section 39.054(e) apply to the district or campus only as provided
- 15 by this section.
- 16 (b) The interventions and sanctions provided by this
- 17 <u>subchapter based on failure to satisfy performance standards under</u>
- 18 Section 39.054(e) apply to a district or campus ordered to develop
- 19 and implement a targeted improvement plan under Subsection (a) only
- 20 if the district or campus is assigned:
- 21 (1) an overall or domain performance rating of F; or
- 22 (2) an overall performance rating of D as provided by
- 23 Subsection (c).
- 24 <u>(c) If a school district or campus is assigned an overall</u>
- 25 performance rating of D for a school year after the district or
- 26 campus is ordered to develop and implement a targeted improvement
- 27 plan under Subsection (a), the commissioner shall implement

- 1 interventions and sanctions that apply to an unacceptable campus
- 2 and those interventions and sanctions shall continue for each
- 3 consecutive school year thereafter in which the campus is assigned
- 4 an overall performance rating of D.
- 5 (d) The commissioner shall adopt rules as necessary to
- 6 implement this section.
- 7 SECTION 18. Section 39.301(b), Education Code, is amended
- 8 to read as follows:
- 9 (b) Performance on the indicators adopted under this
- 10 section shall be evaluated in the same manner provided for
- 11 evaluation of the achievement indicators under Section 39.053(c)
- 12 [ $\frac{\text{Sections } 39.053(c)(1)-(4)}{\text{}}$ ].
- 13 SECTION 19. The following provisions of the Education Code
- 14 are repealed:
- 15 (1) Section 39.054(c), as effective September 1, 2017;
- 16 and
- 17 (2) Sections 39.0545 and 39.0546.
- 18 SECTION 20. If H.B. 1500, 85th Legislature, Regular
- 19 Session, 2017, becomes law, that law has no effect.
- 20 SECTION 21. Not later than January 1, 2019, the
- 21 commissioner of education shall submit a report to the standing
- 22 committees of the legislature having primary jurisdiction over
- 23 primary and secondary education that provides for a preliminary
- 24 evaluation of campuses under Section 39.054, Education Code, as
- 25 amended by this Act. The report must include:
- 26 (1) the overall and domain performance rating each
- 27 campus would have received under Section 39.054, Education Code, as

H.B. No. 22

- 1 amended by this Act, for the 2017-2018 school year if the indicators
- 2 adopted by the commissioner of education under Section 39.053,
- 3 Education Code, as amended by this Act, existed during the
- 4 2017-2018 school year; and
- 5 (2) the correlation between each designated letter
- 6 performance rating the campus would have received and the
- 7 percentage of students at each campus:
- 8 (A) qualifying for the free or reduced-price
- 9 breakfast under the national school breakfast programs provided for
- 10 by the Child Nutrition Act of 1966 (42 U.S.C. Section 1773);
- 11 (B) that are students of limited English
- 12 proficiency as defined by Section 29.052, Education Code; and
- 13 (C) disaggregated by race, ethnicity, and
- 14 socioeconomic status used to assign ratings in the system.
- SECTION 22. This Act applies beginning with the 2017-2018
- 16 school year.
- 17 SECTION 23. This Act takes effect immediately if it
- 18 receives a vote of two-thirds of all the members elected to each
- 19 house, as provided by Section 39, Article III, Texas Constitution.
- 20 If this Act does not receive the vote necessary for immediate
- 21 effect, this Act takes effect September 1, 2017.

President of the Senate

Speaker of the House

I certify that H.B. No. 22 was passed by the House on May 4, 2017, by the following vote: Yeas 146, Nays 0, 2 present, not voting; that the House refused to concur in Senate amendments to H.B. No. 22 on May 26, 2017, and requested the appointment of a conference committee to consider the differences between the two houses; and that the House adopted the conference committee report on H.B. No. 22 on May 28, 2017, by the following vote: Yeas 140, Nays 0, 1 present, not voting, and that the House adopted H.C.R. No. 165 authorizing certain corrections in H.B. No. 22 on May 29, 2017, by the following vote: Yeas 147, Nays 0, 1 present, at voting.

Chief Clerk of the Hous

I certify that H.B. No. 22 was passed by the Senate, with amendments, on May 24, 2017, by the following vote: Yeas 28, Nays 3; at the request of the House, the Senate appointed a conference committee to consider the differences between the two houses; and that the Senate adopted the conference committee report on H.B. No. 22 on May 28, 2017, by the following vote: Yeas 31, Nays 0, and that the Senate adopted H.C.R. No. 165 authorizing certain corrections in H.B. No. 22 on May 29, 2017, by the following vote: Yeas 31, Nays 0.

Secretary of the Senate

APPROVED: <u>6-12-</u>2017

Date

Governor

FILED IN THE OFFICE OF THE SECRETARY OF STATE

3 PM O'CLOCK

JUN 15 201

Secretary of State

# LEGISLATIVE BUDGET BOARD Austin, Texas

# FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

## May 27, 2017

**TO:** Honorable Dan Patrick, Lieutenant Governor, Senate Honorable Joe Straus, Speaker of the House, House of Representatives

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB22 by Huberty (Relating to public school accountability.), Conference Committee

Report

Estimated Two-year Net Impact to General Revenue Related Funds for HB22, Conference Committee Report: a negative impact of (\$1,736,750) through the biennium ending August 31, 2019.

# General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2018	(\$872,375)
2019	(\$864,375)
2020	(\$114,375)
2021	(\$114,375)
2022	(\$114,375)

## All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from General Revenue Fund 1	Change in Number of State Employees from FY 2017
2018	(\$872,375)	1.0
2019	(\$864,375)	1.0
2020	(\$114,375)	1 0
2021	(\$114,375)	1.0
2022	(\$114,375)	1.0

# **Fiscal Analysis**

The bill would amend the public school accountability system and certain district and campus improvement requirements codified in the Education Code. The bill would reduce the accountability system from five domains to three domains to include Student Achievement, School Performance, and Closing the Gaps, and would specify which indicators to use within the domains to evaluate the performance of school districts, open-enrollment charter schools, and

campuses.

The bill would require the Commissioner to evaluate overall performance and individual domain performance using the A-F ratings; establish the percentage assigned to each rating; specify certain requirements for evaluating performance; ensure the method used to evaluate performance for purposes of assigning school districts and campuses an overall and a domain performance rating allows for the mathematical possibility that all districts and campuses receive an A rating; and develop standardized language for each domain according to certain provisions in collaboration with interested stakeholders.

The bill would require the Texas Education Agency (TEA) to evaluate the effectiveness of certain programs based on specify indicators; specify student eligibility for the Public Education Grant; and require the Commissioner to apply and include certain performance indicators when determining accreditation status. The bill would require the Commissioner to conduct a study through an advisory committee to determine the feasibility of incorporating extracurricular and cocurricular student activity indicators to evaluate school district and campus performance resulting in a required report to the Legislature by December 1, 2022.

The bill would require the Commissioner to adopt rules for a local accountability system regarding the assignment of campus performance ratings by school districts and open-enrollment charter schools; specify certain requirements for the rules and the system; and require the Commissioner to develop a process to approve a request to assign performance ratings.

### Methodology

Modifying the performance indicators and standards under the state accountability system would result in a cost of \$872,375 in fiscal year 2018 and \$864,375 in fiscal year 2019 due to initial development and personnel costs, and \$114,375 in subsequent years.

The bill would require TEA to develop new performance indicators under three domains (Student Achievement, School Performance, and Closing the Gaps) and would require school districts and charters to report new performance data elements to TEA for purposes of accountability. This analysis estimates that one full-time equivalent position (FTE) would be required to develop and implement the new performance indicators and incorporate them into the new accountability system calculations. The estimated cost of the FTE, including salary, benefits, and other operating expenses, would be \$122,375 in fiscal year 2018 and \$114,375 in subsequent years.

The bill would require school districts and charter schools to submit certain additional data elements for the three domain indicators required under the provisions of the bill. According to the TEA, districts would need to submit the data in formats that allow use in accountability system calculations. This analysis estimates the costs of the data collection development would total \$750,000 in fiscal years 2018 and 2019, resulting in costs of \$375,000 in each fiscal year.

This analysis assumes the TEA can use existing resources related to other administrative activities required based on the provisions of the bill.

#### **Technology**

The bill would amend the Education Code to require school districts and charters to submit certain additional data elements for the three domain indicators required under the provisions of the bill and would allow approved districts and charters to submit campus ratings under approved local accountability plans. According to the TEA, districts would need to submit the data in formats that

allow use in accountability system calculations. This analysis estimates the costs of the data collection development would total \$750,000 in fiscal years 2018 and 2019 for initial development.

# **Local Government Impact**

The bill would require school districts and charters to submit new data elements related to the three student performance domains under the provisions of the bill. According to TEA, school districts and charters would incur costs associated with collecting the new data elements and modifying information and reporting systems to provide the data to the agency. Technology costs would vary among districts depending on software contracts.

TEA estimates districts and charters may need additional personnel resources to evaluate, develop, and implement changes. TEA also anticipates districts and charters may incur administrative costs associated with new policy creation and district and campus-level training.

# **Source Agencies:**

LBB Staff: UP, THo, AM, AW

# LEGISLATIVE BUDGET BOARD Austin, Texas

## FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

## May 25, 2017

**TO:** Honorable Joe Straus, Speaker of the House, House of Representatives

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB22 by Huberty (Relating to evaluating public school performance.), As Passed 2nd

House

Estimated Two-year Net Impact to General Revenue Related Funds for HB22, As Passed 2nd House: a negative impact of (\$986,750) through the biennium ending August 31, 2019.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

## General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2018	(\$497,375)
2019	(\$489,375)
2020	(\$114,375)
2021	(\$114,375)
2022	(\$114,375)

## All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from General Revenue Fund 1	Change in Number of State Employees from FY 2017
2018	(\$497,375)	1.0
2019	(\$489,375)	1.0
2020	(\$114,375)	1.0
2021	(\$114,375)	1.0
2022	(\$114,375)	1.0

## Fiscal Analysis

The bill would amend the public school accountability system and certain district and campus improvement requirements codified in the Education Code. The bill would reduce the accountability system from five domains to four domains to include Student Achievement, School Performance, Closing the Gaps, and School Climate and would specify which indicators to use

within the domains to evaluate the performance of school districts, open-enrollment charter schools, and campuses.

The bill would require the Commissioner to evaluate overall performance and individual domain performance using the A-F ratings; establish the percentage assigned to each rating; specify certain requirements for evaluating performance; ensure the method used to evaluate performance for purposes of assigning school districts and campuses an overall and a domain performance rating allows for the mathematical possibility that all districts and campuses receive an A rating; and develop standardized language for each domain according to certain provisions in collaboration with interested stakeholders.

The bill would require the Texas Education Agency (TEA) to evaluate the effectiveness of certain programs based on specify indicators; specify student eligibility for the Public Education Grant; and require the Commissioner to apply and include certain performance indicators when determining accreditation status. The bill would require the Commissioner to conduct a study through an advisory committee to determine the feasibility of incorporating extracurricular and cocurricular student activity indicators to evaluate school district and campus performance resulting in a required report to the Legislature by December 1, 2022.

The bill would create the Texas Commission on Public School Finance which would have the responsibility to develop and make recommendations for improvements to the current public school finance system or for new methods of financing public schools. The bill would require staff members of the Texas Education Agency (TEA) to provide administrative support for the commission and would abolish the commission on January 8, 2019.

The bill would establish a framework to dispose of property held by a charter school that has ceased to operate. This includes allowing a charter that has purchased real property with local funds to retain a proportional ownership share, procedures for the state to sell or transfer real property, and the ability for a former charter to retain the property by buying out the state interest.

The bill would restrict the use of charter funds from being pledged or used to secure loans or bonds for another organization, including a non-charter operation or out-of-state operation conducted by the charter holder or a related party. The bill also allows an audit of a charter school to examine real property transactions between the charter holder and a related party and allows the commissioner to take action to protect the school's interest. The bill specifies the allowable uses of the charter liquidation fund, including agency personnel costs associated with managing and closing charter schools. The bill's provisions direct the Commissioner of Education to transfer excess funds in the charter liquidation fund to a high quality education grant or to supplement the bond guarantee reserve fund.

The bill would repeal Section 29.904 Education Code that requires certain school districts to collaborate with local institutions of higher education to increase the percentage of students who enroll in institutions of higher education upon graduation from high school.

The bill would specify that the enactment of the bill is equivalent to the enactment of Senate Bill 1658, Eighty-fifth Legislature, Regular Session, for purposes of any legislation contingent on SB 1658. The bill would take effect immediately if passed with necessary voting margins, or September 1, 2017, and would apply beginning school year 2017-18.

### Methodology

Modifying the performance indicators and standards under the state accountability system would

result in a cost of \$497,375 in fiscal year 2018 and \$489,375 in fiscal year 2019 due to initial development and personnel costs, and \$114,375 in subsequent years.

The bill would require TEA to develop new performance indicators under three domains (Student Achievement, School Performance, and School Climate) and would require school districts and charters to report new performance data elements to TEA for purposes of accountability. This analysis estimates that one full-time equivalent position (FTE) would be required to develop and implement the new performance indicators and incorporate them into the new accountability system calculations. The estimated cost of the FTE, including salary, benefits, and other operating expenses, would be \$122,375 in fiscal year 2018 and \$114,375 in subsequent years.

The bill would require school districts and charter schools to submit certain additional data elements for the three domain indicators required under the provisions of the bill. According to the TEA, districts would need to submit the data in formats that allow use in accountability system calculations. This analysis estimates the costs of the data collection development would total \$750,000 in fiscal years 2018 and 2019, resulting in costs of \$375,000 in each fiscal year.

This analysis assumes the TEA can use existing resources related to other administrative activities required based on the provisions of the bill.

### **Technology**

The bill would amend the Education Code to require school districts and charters to submit certain additional data elements for the three domain indicators required under the provisions of the bill. According to the TEA, districts would need to submit the data in formats that allow use in accountability system calculations. This analysis estimates the costs of the data collection development would total \$750,000 in fiscal years 2018 and 2019, resulting in costs of \$375,000 in each fiscal year.

### **Local Government Impact**

The bill would require school districts and charters to submit new data elements related to the three student performance domains under the provisions of the bill. According to TEA, school districts and charters would incur costs associated with collecting the new data elements and modifying information and reporting systems to provide the data to the agency. Technology costs would vary among districts depending on software contracts.

TEA estimates districts and charters may need additional personnel resources to evaluate, develop, and implement changes. TEA also anticipates districts and charters may incur administrative costs associated with new policy creation and district and campus-level training.

TEA estimates the provisions of the bill related to the removal of the requirement to develop and implement a plan to increase the percentage of graduating seniors who enroll in an institution of higher education upon graduation would result in a cost savings for some local school districts.

Source Agencies: 701 Texas Education Agency

LBB Staff: UP, AW, THo, AM

## FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

### May 21, 2017

TO: Honorable Larry Taylor, Chair, Senate Committee on Education

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB22 by Huberty (Relating to evaluating public school performance.), Committee

Report 2nd House, Substituted

**Estimated Two-year Net Impact to General Revenue Related Funds** for HB22, Committee Report 2nd House, Substituted: a negative impact of (\$986,750) through the biennium ending August 31, 2019.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

### General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2018	(\$497,375)
2019	(\$489,375)
2020	(\$114,375)
2021	(\$114,375)
2022	(\$114,375)

# All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from General Revenue Fund 1	Change in Number of State Employees from FY 2017
2018	(\$497,375)	1.0
2019	(\$489,375)	1.0
2020	(\$114,375)	1.0
2021	(\$114,375)	1.0
2022	(\$114,375)	1.0

# Fiscal Analysis

The bill would amend the public school accountability system and certain district and campus improvement requirements codified in the Education Code. The bill would reduce the accountability system from five domains to three domains to include Student Achievement,

School Performance, and School Climate and would specify which indicators to use within the domains to evaluate the performance of school districts, open-enrollment charter schools, and campuses.

The bill would require the Commissioner to evaluate overall performance and individual domain performance using the A-F ratings; establish the percentage assigned to each rating; and specify certain requirements for evaluating performance.

The bill would require the Texas Education Agency (TEA) to evaluate the effectiveness of certain programs based on specify indicators; specify student eligibility for the Public Education Grant; and require the Commissioner to apply and include certain performance indicators when determining accreditation status. The bill would require the Commissioner to conduct a study through an advisory committee to determine the feasibility of incorporating extracurricular and cocurricular student activity indicators to evaluate school district and campus performance resulting in a required report to the Legislature by December 1, 2022.

The bill would take effect immediately if passed with necessary voting margins, or September 1, 2017, and would apply beginning school year 2017-18.

### Methodology

Modifying the performance indicators and standards under the state accountability system would result in a cost of \$497,375 in fiscal year 2018 and \$489,375 in fiscal year 2019 due to initial development and personnel costs, and \$114,375 in subsequent years.

The bill would require TEA to develop new performance indicators under three domains (Student Achievement, School Performance, and School Climate) and would require school districts and charters to report new performance data elements to TEA for purposes of accountability. This analysis estimates that one full-time equivalent position (FTE) would be required to develop and implement the new performance indicators and incorporate them into the new accountability system calculations. The estimated cost of the FTE, including salary, benefits, and other operating expenses, would be \$122,375 in fiscal year 2018 and \$114,375 in subsequent years.

The bill would require school districts and charter schools to submit certain additional data elements for the three domain indicators required under the provisions of the bill. According to the TEA, districts would need to submit the data in formats that allow use in accountability system calculations. This analysis estimates the costs of the data collection development would total \$750,000 in fiscal years 2018 and 2019, resulting in costs of \$375,000 in each fiscal year.

The bill would require the Commissioner to conduct a study through an advisory committee to determine the feasibility of incorporating certain extracurricular and cocurricular student activity indicators to evaluate school district and campus performance and to produce a legislative report by December 1. 2022. Based on information provided by TEA, this analysis assumes the agency can use existing resources to study the required study and legislative report.

### **Technology**

The bill would amend the Education Code to require school districts and charters to submit certain additional data elements for the three domain indicators required under the provisions of the bill. According to the TEA, districts would need to submit the data in formats that allow use in accountability system calculations. This analysis estimates the costs of the data collection development would total \$750,000 in fiscal years 2018 and 2019, resulting in costs of \$375,000 in

each fiscal year.

### **Local Government Impact**

The bill would require school districts and charters to submit new data elements related to the three student performance domains under the provisions of the bill. According to TEA, school districts and charters would incur costs associated with collecting the new data elements and modifying information and reporting systems to provide the data to the agency. Technology costs would vary among districts depending on software contracts.

TEA estimates districts and charters may need additional personnel resources to evaluate, develop, and implement changes. TEA also anticipates districts and charters may incur administrative costs associated with new policy creation and district and campus-level training.

**Source Agencies:** 701 Texas Education Agency

LBB Staff: UP, AW, THo, AM

## FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

### May 18, 2017

TO: Honorable Larry Taylor, Chair, Senate Committee on Education

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB22 by Huberty (Relating to public school accountability.), As Engrossed

**Estimated Two-year Net Impact to General Revenue Related Funds** for HB22, As Engrossed: a negative impact of (\$6,125,104) through the biennium ending August 31, 2019.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

### General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2018	(\$3,424,552)
2019	(\$2,700,552)
2020	(\$1,950,552)
2021	(\$1,950,552)
2022	(\$1,950,552)

### All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from <i>General Revenue Fund</i> 1	Change in Number of State Employees from FY 2017
2018	(\$3,424,552)	3.0
2019	(\$2,700,552)	3 0
2020	(\$1,950,552)	3.0
2021	(\$1,950,552)	3.0
2022	(\$1,950,552)	3 0

### **Fiscal Analysis**

The bill would amend Education Code, Section 29.202 to require changes to student eligibility for Public Education Grant (PEG) funding.

The bill would amend Education Code, Chapter 39 to require the Commissioner of Education to periodically review performance indicators and allow for disaggregation by race, ethnicity, and

socioeconomic status to the extent feasible. The bill would amend the accountability system to require school districts and campuses be evaluated based on three domains, including student achievement, school progress, and school climate. The bill would specify the indicators of student achievement for each of the three domains and require school districts to report the data annually to the Texas Education Agency (TEA) for purposes of accountability. The bill would require the development and administration of a school climate and teacher engagement survey and would specify requirements relating to development and contracting for the surveys.

The bill would require the Commissioner to annually define the state standard for the current school year for each domain by September 30. The bill would require the Commissioner to consult with educators, parents, business and industry when establishing and modifying those standards. The bill would establish new timelines and requirements for agency evaluation of campus turnaround plans.

The bill would amend the A-F rating system to reflect domain ratings only and to allow the Commissioner to adjust the performance rating for a domain based on certain factors.

The bill would take effect September 1, 2017.

### Methodology

Modifying the performance indicators and standards under the state accountability system under the provisions of the bill would result in a cost of \$3.4 million in fiscal year 2018 and \$2.7 million in fiscal year 2019 due to initial development costs, and \$2.0 million in subsequent years.

This analysis assumes TEA would develop new performance indicators under three domains (student achievement, school progress, and school climate) and that school districts and charter schools would be required to report new performance data elements to TEA for purposes of accountability. This analysis estimates that two full-time equivalent positions (FTEs) would be required to develop and implement the new performance indicators and incorporate them into the new accountability system calculations. The estimated cost of the FTEs, including salary, benefits, and other operating expenses, would be \$244,750 in fiscal year 2018 and \$228,750 in subsequent years.

The bill would require that the student achievement domain include the results of locally selected assessments under rules adopted by the Commissioner. According to TEA, Commissioner rules may allow these locally selected assessments to serve as replacements for existing state-developed assessment instruments. Based on information provided by TEA, the cost associated with test comparability, longitudinal analyses, and incorporation in the accountability system would be \$300,000 per identified assessment instrument. TEA estimates the agency would identify at least 5 locally selected assessment instruments per year to serve as alternative assessments resulting in costs of \$1,500,000 (5 assessments x \$300,000 per assessment) in each fiscal year. This analysis assumes the agency would need one FTE related to this work. The estimated cost of the FTE, including salary, benefits, and other operating expenses, would be \$129,802 in fiscal year 2018 and \$121,802 in subsequent years.

The bill would allow the Commissioner to incorporate student surveys as an indicator under the school climate domain. The bill would require the administration of a school climate survey to administrators, students and parents, and would allow for the commissioner to adopt rules related to the development and administration of the survey. This analysis estimates it would cost \$300,000 in fiscal year 2018 to contract with a third-party to develop and implement a consistent survey for school districts. This analysis assumes the costs related to administering and

maintaining the survey could be accomplished within existing agency resources.

As a component of the school climate survey, the bill would require the development of a teachers' engagement survey by a legislative joint committee through a contract with a private third-party. The bill would require the joint committee to analyze the information obtained through the teachers' engagement survey and publish the results for public or private entities. The bill would require the Commissioner to consider teacher participation in the survey in determining campus achievement and performance ratings. This analysis estimates it would cost \$400,000 in fiscal year 2018 for the legislative joint committee to contract with a third-party to design the teachers' engagement survey according to the provisions of the bill and \$100,000 annually for administration of the survey by the third party.

### Technology

The bill would amend the Education Code to require school districts and charters to submit certain additional data elements for the three domain indicators required under the provisions of the bill. According to the TEA, districts would need to submit the data in formats that allow use in accountability system calculations. This analysis estimates the costs of the data collection development would total \$750,000 in both fiscal years 2018 and 2019 for initial development.

### **Local Government Impact**

The bill would require school districts and charter schools to submit new data elements related to the three student performance domains under the provisions of the bill. According to TEA, school districts and charters would incur costs associated with collecting the new data elements and modifying information and reporting systems to provide the data to the agency. Technology costs would vary among districts depending on software contracts.

TEA estimates districts and charters may need additional personnel resources to evaluate, develop, and implement changes. TEA also anticipates districts and charters may incur administrative costs associated with new policy creation and district and campus-level training.

TEA estimates school districts and charters may incur costs related to alternative assessments included under the student achievement domain. The agency estimates the costs of these assessments would be a responsibility of the district and would range from \$8 to \$60 per student.

TEA indicates local costs may range from \$100 million to \$200 million statewide, but individual district impact would vary significantly based on student enrollment and existing district resources.

Source Agencies: 701 Texas Education Agency

LBB Staff: UP, AW, THo, AM, RC

### FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

### April 7, 2017

TO: Honorable Dan Huberty, Chair, House Committee on Public Education

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB22 by Huberty (Relating to public school accountability.), Committee Report 1st

House, Substituted

**Estimated Two-year Net Impact to General Revenue Related Funds** for HB22, Committee Report 1st House, Substituted: a negative impact of (\$4,538,354) through the biennium ending August 31, 2019.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

## General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2018	(\$2,427,177)
2019	(\$2,111,177)
2020	(\$1,736,177)
2021	(\$1,736,177)
2022	(\$1,736,177)

# All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from <i>General Revenue Fund</i> 1	Change in Number of State Employees from FY 2017
2018	(\$2,427,177)	2.0
2019	(\$2,111,177)	2 0
2020	(\$1,736,177)	2 0
2021	(\$1,736,177)	2 0
2022	(\$1,736,177)	2 0

### **Fiscal Analysis**

The bill would amend Education Code, Section 29.202 to require changes to student eligibility for Public Education Grant (PEG) funding.

The bill would amend Education Code, Chapter 39 to require the Commissioner of Education to periodically review performance indicators and allow for disaggregation by race, ethnicity, and socioeconomic status to the extent feasible. The bill would amend the accountability system to require school districts and campuses be evaluated based on three domains, including student achievement, school progress, and school climate. The bill would specify the indicators of student achievement for each of the three domains and require school districts to report the data annually to the Texas Education Agency (TEA) for purposes of accountability.

The bill would require the Commissioner to annually define the state standard for the current school year for each domain by September 30. The bill would require the Commissioner to consult with educators, parents, business and industry when establishing and modifying those standards.

The bill would amend the A-F rating system to reflect domain ratings only and to allow the Commissioner to adjust the performance rating for a domain based on certain factors.

The bill would take effect September 1, 2017.

### Methodology

Modifying the performance indicators and standards under the state accountability system under the provisions of the bill would result in a cost of \$2.4 million in fiscal year 2018 and \$2.1 million in fiscal year 2019 due to initial development costs, and \$1.7 million in subsequent years.

This analysis assumes TEA would develop new performance indicators under three domains (student achievement, school progress, and school climate) and that school districts and charter schools would be required to report new performance data elements to TEA for purposes of accountability. This analysis estimates that one full-time equivalent position (FTE) would be required to develop and implement the new performance indicators and incorporate them into the new accountability system calculations. The estimated cost of the FTE, including salary, benefits, and other operating expenses, would be \$122,375 in fiscal year 2018 and \$114,375 in subsequent years.

The bill would require that the student achievement domain include the results of locally selected assessments under rules adopted by the Commissioner. According to TEA, Commissioner rules may allow these locally selected assessments to serve as replacements for existing state-developed assessment instruments. Based on information provided by TEA, the cost associated with test comparability, longitudinal analyses, and incorporation in the accountability system would be \$300,000 per identified assessment instrument. TEA estimates the agency would identify at least 5 locally selected assessment instruments per year to serve as alternative assessments resulting in costs of \$1,500,000 (5 assessments x \$300,000 per assessment) in each fiscal year. This analysis assumes the agency would need one FTE related to this work. The estimated cost of the FTE, including salary, benefits, and other operating expenses, would be \$129,802 in fiscal year 2018 and \$121,802 in subsequent years.

The bill would allow the Commissioner to incorporate student surveys as an indicator under the school climate domain. This analysis estimates it would cost \$300,000 in fiscal year 2018 to contract with a third-party to develop and implement a consistent survey for school districts. This analysis assumes the costs related to administering and maintaining the survey could be accomplished within existing agency resources.

### **Technology**

The bill would amend the Education Code to require school districts and charters to submit certain additional data elements for the three domain indicators required under the provisions of the bill. According to the TEA, districts would need to submit the data in formats that allow use in accountability system calculations. This analysis estimates the costs of the data collection development would total \$750,000 in fiscal years 2018 and 2019, resulting in costs of \$375,000 in each fiscal year.

### **Local Government Impact**

The bill would require school districts and charter schools to submit new data elements related to the three student performance domains under the provisions of the bill. According to TEA, school districts and charters would incur costs associated with collecting the new data elements and modifying information and reporting systems to provide the data to the agency. Technology costs would vary among districts depending on software contracts.

TEA estimates districts and charters may need additional personnel resources to evaluate, develop, and implement changes. TEA also anticipates districts and charters may incur administrative costs associated with new policy creation and district and campus-level training.

TEA estimates school districts and charters may incur costs related to alternative assessments included under the student achievement domain. The agency estimates the costs of these assessments would be a responsibility of the district and would range from \$8 to \$60 per student.

TEA indicates local costs may range from \$100 million to \$200 million statewide, but individual district impact would vary significantly based on student enrollment and existing district resources.

Source Agencies: 701 Texas Education Agency

LBB Staff: UP, THo, AM, AW, RC

### FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

### March 20, 2017

TO: Honorable Dan Huberty, Chair, House Committee on Public Education

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB22 by Huberty (Relating to public school accountability.), As Introduced

**Estimated Two-year Net Impact to General Revenue Related Funds** for HB22, As Introduced: a negative impact of (\$4,538,354) through the biennium ending August 31, 2019.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

## General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2018	(\$2,427,177)
2019	(\$2,111,177)
2020	(\$1,736,177)
2021	(\$1,736,177)
2022	(\$1,736,177)

### All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from <i>General Revenue Fund</i> 1	Change in Number of State Employees from FY 2017
2018	(\$2,427,177)	2.0
2019	(\$2,111,177)	2 0
2020	(\$1,736,177)	2.0
2021	(\$1,736,177)	2.0
2022	(\$1,736,177)	2.0

### Fiscal Analysis

The bill would amend Education Code, Section 29.202 to require changes to student eligibility for Public Education Grant (PEG) funding.

The bill would amend Education Code, Chapter 39 to require the Commissioner to periodically review performance indicators and allow for disaggregation by race, ethnicity, and socioeconomic

status to the extent feasible. The bill would amend the accountability system to require school districts and campuses be evaluated based on three domains, including student achievement, school progress, and school climate. The bill would specify the indicators of student achievement for each of the three domains and require school districts to report the data annually to the Texas Education Agency (TEA) for purposes of accountability.

The bill would require the Commissioner to annually define the state standard for the current school year for each domain by September 30. The bill would require the Commissioner to consult with educators, parents, business and industry when establishing and modifying those standards.

The bill would amend the A-F rating system to reflect domain ratings only and to allow the Commissioner to adjust the performance rating for a domain based on certain factors.

The bill would take effect September 1, 2017.

### Methodology

Modifying the performance indicators and standards under the state accountability system under the provision of the bill would result in a cost of \$2.4 million in fiscal year 2018 and \$2.1 million in fiscal year 2019 due to initial development costs, and \$1.7 million in subsequent years.

This analysis assumes TEA would develop new performance indicators under three domains (student achievement, school progress, and school climate) and that school districts and charters would be required to report new performance data elements to TEA for purposes of accountability. This analysis estimates that one full-time equivalent position (FTE) would be required to develop and implement the new performance indicators and incorporate them into the new accountability system calculations. The estimated cost of the FTE, including salary, benefits, and other operating expenses, would be \$122,375 in fiscal year 2018 and \$114,375 in subsequent years.

The bill would require that the student achievement domain include the results of locally selected assessments under rules adopted by the Commissioner. According to TEA, Commissioner rules may allow these locally selected assessments to serve as replacements for existing state-developed assessment instruments. Based on information provided by TEA, the cost associated with test comparability, longitudinal analyses, and incorporation in the accountability system would be \$300,000 per identified assessment instrument. TEA estimates the agency would identify at least 5 locally selected assessment instruments per year to serve as alternative assessments resulting in costs of \$1,500,000 (5 assessments x \$300,000 per assessment) in each fiscal year. This analysis assumes the agency would need one FTE related to this work. The estimated cost of the FTE, including salary, benefits, and other operating expenses, would be \$129,802 in fiscal year 2018 and \$121,802 in subsequent years.

The bill would allow the Commissioner to incorporate student surveys as an indicator under the school climate domain. This analysis estimates it would cost \$300,000 in fiscal year 2018 to contract with a third-party to develop and implement a consistent survey for school districts. This analysis assumes the costs related to administering and maintaining the survey could be accomplished within existing agency resources.

### **Technology**

The bill would amend the Education Code to require school districts and charters to submit certain additional data elements for the three domain indicators required under the provisions of the bill. According to the TEA, districts would need to submit the data in formats that allow use in

accountability system calculations. This analysis estimates the costs of the data collection development would total \$750,000 in fiscal years 2018 and 2019, resulting in costs of \$375,000 in each fiscal year.

### **Local Government Impact**

The bill would require school districts and charters to submit new data elements related to the three student performance domains under the provisions of the bill. According to TEA, school districts and charters would incur costs associated with collecting the new data elements and modifying information and reporting systems to provide the data to the agency. Technology costs would vary among districts depending on software contracts.

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TEA estimates school districts and charters may incur costs related to alternative assessments included under the student achievement domain. The agency estimates the costs of these assessments would be a responsibility of the district and would range from \$8 to \$60 per student.

TEA indicates local costs may range from \$100 million to \$200 million statewide, but individual district impact would vary significantly based on student enrollment and existing district resources.

Source Agencies: 701 Texas Education Agency

LBB Staff: UP, THo, AM, AW